

FORM ACF-202 – TANF CASELOAD REDUCTION REPORT

Date of Completion 12/16/2024

State: Iowa

Fiscal Year to which credit applies: 2025

Overall Report _____
Two-parent Report X (check one)

Apply the overall credit to the two-parent participation rate? _____ yes
 X no

PART 1 –Eligibility Changes Made Since FY 2005 (Complete this section for EACH change)

1. Name of eligibility change: Increase in earned income disregard
2. Implementation date of eligibility change: August 2007
3. Description of policy, including the change from prior policy:

Prior to August 2007, FIP cases with earned income received an initial 20% deduction for earnings followed by a 50% disregard. The remaining net income was then applied against the standard FIP grant for the household. Beginning in August 2007, the disregard was increased to 58%. This change resulted in an increase in FIP grant levels for these cases due to the reduction of the net income applied to the grant. Also, it resulted in an increase in FIP caseload levels since some families who were previously ineligible for assistance now became eligible with a greater percentage of their earnings not applied against their FIP grant.

4. Description of the methodology used to calculate the estimated impact of this eligibility change (attach supporting materials to this form):

When this policy change was implemented in FFY 2007, it was estimated that 48 additional 2-parent cases per month were on FIP due to this change and that these cases remained on assistance for an average of six (6) months due to their relatively high-income level which could disqualify them when their next scheduled report was due. The 2-parent percentage of all FIP cases for FFY 2007 (5.34%) was applied to the all-family impact (157 cases per month increase) to obtain a 2-parent impact of eight (8) cases per month increase.

The All Family 157 cases per month figure was based upon the number of prior cases closed/denied for earnings. These figures were estimated since no prior history existed in most cases to use for earnings comparisons for new families.

The estimated impact of this policy change has been adjusted to correspond with FFY 2024 caseloads. This change applies only to FIP households with earnings, which excludes all but a few caretakers that are statistically insignificant. When implemented in FFY 2007, the impact of this policy change on the 2-parent caseload was estimated by determining what percentage the 2-parent caseload was to the All-Family caseload and applying this percentage to the estimated All Family impact of the change. Adjusting the impact of the change to the 2-parent caseload for FFY 2024 using the same methodology, the 2-parent caseload for FFY 2024 was 7.80% of the combined one and 2-parent caseload making the estimated impact for 2-parent cases an increase of three (3) per month: 35 (new All Family impact) x 7.80% = 3.

2-Parent Earned Income Disregard												Date of Completion:	12/13/2024
Impact on Each Month in FY 2024													
Time of Closure	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Prior years carryover	18	15	12	9	6	3							
Oct	3	3	3	3	3	3	3	3	3	3	3	3	
Nov		3	3	3	3	3	3	3	3	3	3	3	
Dec			3	3	3	3	3	3	3	3	3	3	
Jan				3	3	3	3	3	3	3	3	3	
Feb					3	3	3	3	3	3	3	3	
Mar						3	3	3	3	3	3	3	
Apr							3	3	3	3	3	3	
May								3	3	3	3	3	
Jun									3	3	3	3	
Jul										3	3	3	
Aug											3	3	
Sep												3	
Total	21	21	21	21	21	21	21	21	21	21	21	21	Grand Total 252
													FY 2024 monthly average
													21

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 21 (increase)

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1. Name of eligibility change: From monthly to quarterly reporting and then to 6-month reporting
2. Implementation date of eligibility change: March 2007 (quarterly) February 2009 (6-month)
3. Description of policy, including the change from prior policy:

Prior to March 2007, many FIP cases were required to report on their circumstances on a monthly basis. Beginning in March 2007, these cases went to reporting on a quarterly basis. Then, beginning in January 2009, for the benefit month of February 2009, these cases went to 6-month reporting.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form)

When this policy change was implemented in FFY 2007, an 18-month period was examined (January 2006 – June 2007) for the number of 2-parent cases closed for failure to return a report form. Prior to March 2007, the average was 36 cases per month. Following March 2007, the average went down to 13 cases per month. Therefore, the estimated impact of this policy change upon the monthly 2-parent caseload was an increase of 23 cases per month. The change from monthly reporting to quarterly reporting affected cases differently. In some situations, this delayed the next review for two months, others had a one-month delay and still others had their next review at the same time. Therefore, it was believed that this policy change resulted in more cases remaining on assistance for a period of one additional month on average since it was believed that an equal proportion of cases had their next review zero, one or two months later. Beginning in February 2009, one month's eligibility was added to reflect 6-month reviews.

The estimated impact of this change has been adjusted to correspond with FFY 2024 caseloads. This change concerns monthly reporting which is generally limited to cases with earned income. Consequently, this change only applies to FIP households with earnings, which excludes all but a very few caretaker cases that are statistically insignificant. The monthly average 2-parent FIP caseload for FFY 2007 was 1,219. The monthly average of 2-parent FIP cases for FFY 2024 was 247, a reduction of 972, or 79.73%. Applying the same proportionate reduction to the estimated impact of the policy change when implemented in FFY 2007, the estimated impact of the change for FFY 2024 was an increase of four (4) cases per month: $23 \times 79.73\% = 19$; $23-19=4$.

2-Parent Six Month Reporting													Date of Completion:	12/13/2024
Impact on Each Month in FY 2024														
Time of Closure	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep		
Prior years carryover	4													
Oct	4	4												
Nov		4	4											
Dec			4	4										
Jan				4	4									
Feb					4	4								
Mar						4	4							
Apr							4	4						
May								4	4					
Jun									4	4				
Jul										4	4			
Aug											4	4		
Sep												4	4	
Total	8	8	8	8	8	8	8	8	8	8	8	8	8	
													Grand Total	
													96	
													FY 2024 monthly average	
													8	

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 8 (increase)

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1. Name of eligibility change: End of suspension of cases going over income due to 3rd/5th check in month
2. Implementation date of eligibility change: February 2007
3. Description of policy, including the change from prior policy:

Prior to February 2007, FIP cases which received either a third or fifth check for earned income in a given month were suspended from eligibility for a period of one month if their earnings disqualified them from eligibility since it was expected that they would return to eligibility the following month when they returned to a regular two or four check month. Beginning in February 2007, this provision was eliminated and the income in these months is now prorated for only the regularly anticipated two or four checks.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form)

When this policy change was implemented in FFY 2007, an 18-month period of time was examined (January 2006 – June 2007) to determine the average number of 2-parent FIP cases suspended per month in the months before the February 2007 change. Since that figure was 11, the number of 2-parent cases remaining on FIP due to the elimination of this policy was estimated at 11 cases per month. Since the suspension always lasted for one month, the 11 cases per month was only projected for one month:

The estimated impact of this change has been adjusted to correspond with FFY 2024 caseloads. This change only applies to FIP households with earnings, which excludes all but a very few caretaker cases that are statistically insignificant. The monthly average of 2-parent FIP cases for FFY 2007 was 1,219. The monthly average for FFY 2024 was 247, a reduction of 972, or 79.73%. Applying the same proportionate reduction to the estimated impact of the policy change when implemented in FFY 2007, the estimated impact of the change for FFY 2024 was an increase of two (2) cases per month: $11 \times 79.73\% = 9$; $11 - 9 = 2$.

2-Parent Suspension													Date of Completion:	12/13/2024
Impact on Each Month in FY 2024														
Time of Closure	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep		
Prior years carryover														
Oct	2													
Nov		2												
Dec			2											
Jan				2										
Feb					2									
Mar						2								
Apr							2							
May								2						
Jun									2					
Jul										2				
Aug											2			
Sep												2		
Total	2	2	2	2	2	2	2	2	2	2	2	2	2	Grand Total 24
	FY 2024 monthly average												2	

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 2 (increase)

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1. Name of eligibility change: Calculation of net self-employment income
2. Implementation date of eligibility change: August 2012
3. Description of policy, including the change from prior policy:

Prior to August 2012, FIP cases with self-employment income had to provide verification of actual allowable expenses to receive a deduction for that expense. Beginning with August 2012, FIP applicant and participant households with self-employment income have had the choice between receiving a standard deduction of 40% from their gross self-employment income or having their actual allowable and verified self-employment expenses deducted from their gross self-employment income. This change resulted in an increase in FIP caseload levels since it allows some households who were previously ineligible to become eligible for benefits since, they can now choose the method more beneficial to them.

4. Description of the methodology used to calculate the estimated impact of this eligibility change: (attach supporting materials to this form)

When this policy change was implemented in FFY 2012, it was estimated that five (5) additional cases per month were eligible for FIP which would otherwise not have been eligible and that these cases remained on assistance for an average of 12 months. It was anticipated that 2-parent cases increase proportionate to their representation in the overall caseload. Since historically 2-parent cases are far less than 20% of the overall caseload, the calculation of their representation with this policy change would fall under 1 case per month. Therefore, the impact of this policy change was presented as zero (0) additional cases per month.

The estimated impact of this change has been adjusted to correspond with FFY 2024 caseloads. Although the FFY 2024 2-parent caseload was considerably less than the FFY 2012 caseload, the FFY 2012 impact of zero cannot be reduced further. Consequently, the FFY 2024 impact of this policy remains unchanged and will be presented as zero (0) additional cases per month.

2-Parent Self-Employment												Date of Completion:	12/13/2024
Impact on Each Month in FY 2024													
Time of Closure	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Grand Total
Prior years carryover													
Oct	0												
Nov		0											
Dec			0										
Jan				0									
Feb					0								
Mar						0							
Apr							0						
May								0					
Jun									0				
Jul										0			
Aug											0		
Sep												0	
Total	0	0	0	0	0	0	0	0	0	0	0	0	0
FY 2024 monthly average												0	

5. Estimated average monthly impact of this eligibility change on caseload in comparison year: 0

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PART 2 – Estimate of Caseload Reduction Credit

(Complete Part 2 using Excel Workbook provided.)

Iowa		Fiscal Year to which credit applies:	2025
		Date of Completion:	12/16/2024
PART 2 – Estimate of Caseload Reduction Credit -- 2-Parent Caseload			
<u>Impact of All Changes</u>		<u>Caseload Reduction Calculation</u>	
Increased in Earned Income Disregard	21	FY 2005 TANF 2-Parent Caseload	1,778
Six-Month Reporting	8	FY 2005 SSP 2-Parent Caseload	
Elimination of Suspension	2	Total FY 2005 Caseload	1,778
Self-Employment Income	0	FY 2024 TANF 2-Parent Caseload	221
		FY 2024 SSP 2-Parent Caseload	
		Total FY 2024 2-Parent Caseload	221
		Excess MOE 2-Parent Cases in FY	12
		Adjusted FY 2024 Caseload	209
		Caseload Decline	1,569 88.2%
		Decline – Net Impact	1,600
		2-Parent Caseload Reduction Credit =	88.2%
Net Impact	31		

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PART 3 -- Certification

I certify that we have provided the public an appropriate opportunity to comment on the estimates and methodology used to complete this report and considered those comments in completing it. Further, I certify that this report incorporates all reductions in the caseload resulting from State eligibility changes and changes in Federal requirements since Fiscal Year 2005.

Matt Uthoff

(signature)

Matt Uthoff

(name)

TANF Administrator

(title)